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ACTION AF-01

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| INFO | LOG-00 | CIAE-00 | C-01 | OASY-00 | DODE-00 | DOEE-00 | EUR-01 |
| | HA-09 | H-01 | TEDE-00 | INR-00 | IO-16 | L-01 | ADS-00 |
| | NSAE-00 | NSCE-00 | OIC-02 | OMB-01 | PA-01 | PM-01 | PRS-01 |
| | P-01 | SNP-00 | SP-00 | SS-00 | TRSE-00 | T-00 | USIE-00 |
| | RPE-01 | /038W | | | | | |

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P 201605Z JAN 94
FM AMEMBASSY KIGALI
TO SECSTATE WASHDC PRIORITY 5555
INFO USMISSION USUN NEW YORK PRIORITY
AMEMBASSY ADDIS ABABA PRIORITY
AMEMBASSY BRUSSELS PRIORITY
AMEMBASSY BUJUMBURA PRIORITY
AMEMBASSY DAR ES SALAAM PRIORITY
AMEMBASSY KAMPALA PRIORITY
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C O N F I D E N T I A L SECTION 01 OF 03 KIGALI 00278

YAOUNDE FOR DATT

E.O. 12356: DECL:OADR
TAGS: PGOV, RW
SUBJBCT: TRANSITION INSTITUTIONS: NEW DEADLINE
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PASSES QUIETLY

REFS: KIGALI 0217

1. CONFIDENTIAL - ENTIRE TEXT.

2. SUMMARY. JANUARY 20, LATEST PRESIDENTIAL TARGET FOR INSTALLATION OF TRANSITION INSTITUTIONS, IS PASSING QUIETLY WITHOUT ANY SIGN THAT THE DEADLINE WILL BE MET. ALTHOUGH THE ELEMENTS OF A SOLUTION TO THE IMPASSE ARE UNDER DISCUSSION, NO SIDE APPEARS

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READY TO BE THE FIRST TO COMPROMISE. THE WAR OF THE PRESS RELEASES CONTINUES. LIBERAL PARTY LEADER MUGENZI ADDRESSES A WEEKEND RALLY OF THE PRESIDENT'S MRND PARTY. END SUMMARY.

DEADLINE SET, IGNORED

3. PRESIDENT HABYARIMANA SPOKE TO THE NATION EVENING OF 1/15 CALLING FOR STRICT RESPECT OF THE ARUSHA PEACE ACCORD, REMINDING POLITICAL PARTIES OF THEIR RESPONSIBILITY UNDER THE ACCORD, AND ASKING ONCE AGAIN FOR PARTY CONSENSUS ON LISTS OF DEPUTIES AND MINISTERS. HE SAID LISTS OF CANDIDATES SHOULD BE FURNISHED BY PARTY LEGAL REPRESENTATIVES, ANY CHALLENGES SHOULD BE TAKEN TO THE COURTS, AND ALL SHOULD BE COMPLETE BY JANUARY 20 SO THE ASSEMBLY AND GOVERNMENT CAN BE PUT IN PLACE. HE CALLED FOR CALM AND PATIENCE SO THE PRIME MINISTER DESIGNATE COULD CONTINUE HIS NEGOTIATIONS AND SO SECURITY CAN BE SAFEGUARDED.

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4. THE PRESIDENT'S SPEECH SET OFF A CHAIN OF REACTIONS. PRIME MINISTER AGATHE UWILINGIMANA WAS THE FIRST OFF THE MARK EVENING OF 1/16. WHILE SHE EXPRESSED APPRECIATION FOR THE PRESIDENT'S CONCERN, SHE NOTED THAT THE PEACE ACCORD REQUIRES PRESIDENTIAL MESSAGES TO THE NATION TO BE APPROVED IN ADVANCE BY THE GOVERNMENT. SHE ALSO CRITICIZED HIM FOR REDUCING THE PEACE ACCORD TO QUESTIONS OF REFUGEE REPATRIATION AND REINSTALLATION OF WAR DISPLACED WHEN THE ESSENCE OF THE ACCORD LIES IN FUNDAMENTAL POLITICAL CHANGE WHICH CAN RESOLVE DEFINITELY THESE PROBLEMS.

5. PRIME MINISTER DESIGNATE FAUSTIN TWAGIRAMUNGU FOLLOWED EVENING OF 1/17. HE SAID THAT OBJECTIVE OF THE PEACE ACCORD HAD BEEN TO REDUCE THE POWER OF THE PRESIDENT AND HIS PARTY, THE MRND. HE ACCUSED THE PRESIDENT OF SEEKING TO RECUPERATE HIS POWER THROUGH DISHONEST METHODS.

6. THE PRESIDENT'S CABINET DIRECTOR, ENOCH RUHIGIRA, EXPRESSED 1/18 THE PRESIDENT'S INDIGNATION AT THE REACTIONS OF THE TWO PRIME MINISTERS WHO, INSTEAD OF LOOKING FOR SOLUTIONS TO THE URGENT PROBLEMS OF THE

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COUNTRY, CONTINUE TO ISSUE PRESS RELEASES CONTAINING
NOTHING NEW.

PARTIES GET INTO THE ACT

7. ON SUNDAY, 1/16, THE MRND ORGANIZED A POLITICAL
RALLY IN KIGALI THAT ATTRACTED AN ESTIMATED 15

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THOUSAND PEOPLE. THE SURPRISE ATTRACTION WAS LIBERAL
PARTY PRESIDENT MUGENZI WHO SPOKE ON BEHALF OF HIS
PARTY AND SEVERAL SMALL PARTIES BELIEVED TO DERIVE
FROM THE MRND. HE BLAMED THE TWO PRIME MINISTERS AND
THE POLITICAL BALANCE STRUCK AT ARUSHA FOR THE
CURRENT POLITICAL IMPASSE. HE ACCUSED HIS FORMER PL
COLLEAGUE LANDO OF REFUSING TO PARTICIPATE IN AFRICA
GROUP MEDIATION TO RESOLVE THE PL SPLIT AND EXPLAINED
THAT THE DEPUTY ELECTIONS HAD BEEN ANNULLED BECAUSE
THOSE ELECTED SUBSEQUENTLY BECAME PARTY
"DISSIDENTS." THE MRND SPEAKERS AT THE RALLY WERE
SPECIFIC ABOUT NAMING OPPONENTS RESPONSIBLE FOR THE
POLITICAL IMPASSE AND PROVOCATIVE IN DISCUSSING POWER

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BLOCK IN THE ASSEMBLY AND GOVERNMENT.

8. THE MDR/TWAGIRAMUNGU, PSD, PDC, AND PL/LANDO HELD A PRESS CONFERENCE MORNING OF 1/18. THEY DENOUNCED THE PRESIDENT FOR GRANTING HIMSELF POWERS NOT ATTRIBUTED TO HIM BY THE PEACE ACCORD. IN RESPONDING TO A JOURNALIST'S QUERY, THE GROUP SAID IT WOULD APPEAL TO THE INTERNATIONAL COMMUNITY IF THE PRESIDENT SWORE IN A GOVERNMENT WITH A PRIME MINISTER DIFFERENT FROM THE ONE NAMED IN THE PEACE ACCORD. RIGHT-WING RADIO RTLM HAS SUGGESTED THAT THE PRESIDENT MIGHT SET UP A GOVERNMENT HEADED BY THE PERSON FAVORED LAST JULY BY THE MDR/DISMAS WING IN PLACE OF TWAGIRAMUNGU, JEAN KAMBANDA.

NO WAY OUT

9. AMBASSADOR CARRIED ON NON-STOP ROUND OF MEETINGS 1/17-1/19 WITH PRESIDENT'S CABINET DIRECTOR RUHIGIRA, PM-DESIGNATE TWAGIRAMUNGU, RPF LEADERS MAZIMHAKA,

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SEMDASHONGA, AND BIZIMUNGU, VARIOUS PARTY LEADERS, THE TANZANIAN FACILITATOR AND OTHER COLLEAGUES FROM THE NUNCIATURE, GERMANY, FRENCH AND BELGIAN EMBASSIES. HE TOLD PM-DESIGNATE THAT HE COULD BREAK THE DEADLOCK IF HE WOULD NOMINATE A GOVERNMENT THAT WAS POLITICALLY REPRESENTATIVE (I.E. WHICH INCLUDED POLITICAL FIGURES FROM HIS OWN PARTY) RATHER THAN ONE COMPOSED OF HIS PERSONAL PREFERENCES. AMBASSADOR TOLD RUHIGIRA THAT FOR WHATEVER REASON (IDEOLOGICAL, POLITICAL, OR FINANCIAL), PL LEADER MUGENZI WAS NOW

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CLEARLY THE PRESIDENT'S MAN. THE PRESIDENT SHOULD TELL MUGENZI TO CUT A DEAL ON THE NATIONAL ASSEMBLY LISTS.

10. IN DIPLOMATIC CONCLAVE 1/19, ELEMENTS OF A POSSIBLE DEAL SEEMED ON THE HORIZON. THIS WOULD INCLUDE PM-DESIGNATE TWAGIRAMUNGU APPOINTING ONE OR TWO MINISTERS FROM THE DISSIDENT SIDE OF HIS PARTY AND THE LIBERAL PARTY DRAWING MOST OF ITS NATIONAL ASSEMBLY DEPUTIES FROM THE ELECTED "LANDO" LIST WITH TWO OR THREE SUBSTITUTIONS IN CASES WHERE THERE HAD BEEN ELECTORAL "IRREGULARITIES."

11. ALTHOUGH THE ELEMENTS OF A SOLUTION ARE STILL UNDER DISCUSSION, NO POLITICAL LEADERS HAVE YET INDICATED A WILLINGNESS TO BE THE FIRST TO OFFER COMPROMISE. BOTH TWAGIRAMUNGU AND LANDO BELIEVE COMPROMISE ON THESE ISSUES AMOUNTS TO GIVING IN TO THE PRESIDENT AND, THUS, STACKING THE DECK IN HIS FAVOR FOR THE TRANSITION PERIOD.

12. AT AMBASSADOR'S MARTIN LUTHER KING DAY RECEPTION 1/19 THERE WAS EVIDENT POLITICAL DIALOGUE BETWEEN KEY POLITICAL ACTORS. THE PRESIDENT'S CABINET DIRECTOR RUHIGIRA WAS DEEP IN CONVERSATION WITH THE RPF VICE-PRESIDENT MAZIMHAKA WHO, IN TURN, CORNERED PL PRESIDENT MUGENZI. THE PRESIDENT'S POLITICAL COUNSELOR RENZAHU SPENT MOST OF THE ENTIRE EVENING WITH RPF VICE-PRIME MINISTER-DESIGNATE BIHOZAGARA, BOTH ARUSHA DELEGATES DURING THE EARLY STAGES OF THE PEACE TALKS. AT THE CONCLUSION OF THE RECEPTION, RPF

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VICE-PRESIDENT MAZIMHAKA TOLD AMBASSADOR THAT HE HAD
FLOATED SOME IDAAS WITH RUHIGIRA IN AN HOUR-LONG
CONVERSATION. RUHIGIRA, ON THE OTHER HAND, SAID THEY
WERE MERELY CHATTING, THAT MAZIMHAKA OFFERED NOTHING
NEW. THE AMBASSADOR'S REMARKS FOR THE OCCASION
CONSISTED OF QUOTES FROM DR. KING ON PEACE,
PERSEVERANCE, UNDERSTANDING, BROTHERHOOD,,ND THE
RESPONSIBLE USE OF POWER. THE EMBASSY HAD SEVERAL
REQUESTS FOR COPIES.

COMMENT

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13. WE CANNOT PREDICT HOW LONG THIS TEST OF WILLS
CAN LAST BEFORE ONE SIDE OR THE OTHER EITHER CAVES OR
RESORTS TO VIOLENCE. UNAMIR IS NOT SANGUINE ABOUT
HAVING THE RPF STAY IN KIGALI UNTIL THE POLITICAL
TEMPERATURE RISES TO THE POINT THAT RETURNING THEM
SAFELY TO MULINDI MIGHT BE PROBLEMATIC. TIME IS
CLEARLY ON THE PRESIDENT'S SIDE, AS REPORTS OF MORE
AND MORE OPPOSITION "DEFECTIONS" ARE REACHING US.
ALSO, SECURITY CONTINUES TO BE A CONCERN WITH NO
APPARENT MOVES TO RECOVER WEAPONS DISTRIBUTED TO
CIVILIANS. WESTERN HEAD OF EMBASSIES AND THE NONCE
WILL MEET WITH TANZANIAN AMBASSADOR EARLY 1/21 TO
REVIEW DEVELOPMENTS.

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